Canada/Manitoba
Agreement for Recreation and Conservation
Accord au sujet de la Récréation et de la Conservation

Government of Canada
Parks Canada

Gouvernement du Canada
Parcs Canada

Province of Manitoba
Department of Urban Affairs

Province du Manitoba
Ministère des Affaires Urbaines

CANADA - MANITOBA AGREEMENT FOR RECREATION AND CONSERVATION ON THE RED RIVER CORRIDOR

ANNUAL REPORT 1984/85

KEY PROGRAM ACTIVITIES

Agreement signed	October, 1978
Management Board appointed	January, 1979
Secretariat established	August, 1979
Public Advisory Council appointed	January, 1980
Completion of proposed ARC Master Plan	May, 1980
Ministers' announcement of proposed ARC Master Plan	October, 1980
Complete public review of Master Plan	February, 1981
Public Advisory Council recommendations to the Ministers on the Master Plan	March, 1981
Manitoba ARC Authority incorporated by the Province	July, 1981
Ministers' Announcement of Approved Master Plan	October, 1981
Commencement of program implementation	October, 1981
Selkirk Waterfront project start-up	June, 1982
Official announcement of commencement of Upper Fort Garry Gate Project	July, 1982
Completion of Trappist Monastery Feasibility Study	July, 1982
Reappointments of Public Advisory Council Members	July, 1982
Completion of detailed design for Downtown Riverbank Park and Point Douglas projects	July, 1982
Completion of Management Plan for St. Andrews Church and Rectory Project	August, 1982
Completion of detailed site plans for Netley Creek, River Road Parkway, Lockport and St. Boniface Projects	October, 1982
Completion of detailed site plan for St. Peters Church Project	February, 1983

City of Winnipeg approval for operations and maintenance of Point Douglas, St. Boniface and Downtown Riverbank Park Projects	February, 1983
Completion of construction of River Road Riverbank Stabilization pilot project	February, 1983
ARC Management Board approval to proceed to construction of Netley Creek, St. Boniface, Downtown Riverbank Park, Point Douglas, Fort Maurepas, St. Peters Church and River Road Parkway Projects	February/March, 1983
Canada-Manitoba NEED program contribution of approximately $770,000 permitted the Selkirk Waterfront Development Corporation to act as General Contractor for development of River Road Parkway and St. Peters Church project	July, 1983
Major construction initiatives commenced for all projects approved by the Board	July, 1983
Official Opening of Upper Fort Garry Gate Park and Selkirk Waterfront Project	September, 1983
Approximately 10 acres of CN East Yards property made available to Parks Canada for ARC development	May, 1984
Official opening of Stephen Juba Park	June, 1984
Official opening of St. Peters Church Project	June, 1984
Completion of Kildonan boat dock	June, 1984
Official opening of Netley Creek Recreation Park	July, 1984
Official opening of Point Douglas Ross House restoration project	September, 1984
Official Opening of St. Andrews Heritage complex	September, 1984
Official Opening of St. Boniface Promenade Tache	October, 1984
Commencement of construction of the Lockport Heritage Park	October, 1984

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PREFACE

The Canada-Manitoba Agreement for Recreation and Conservation on the Red River Cooridor was signed by Canada and Manitoba in October, 1978. The term of the Agreement is April 1, 1978 to March 21, 1985 and provides for expenditures of almost $13 million.

The objectives of the Agreement are "(a) to identify, preserve, interpret and develop the natural, historical and scenic heritage resources of the Red River Corridor; and (b) to increase the educational, recreational and cultural benefits to be derived from the use of the said resources for the benefit of the people of Canada, in general, and for the residents of the Province of Manitoba, in particular".

PROGRAM ADMINISTRATION

ARC Management Board

The Board held 11 meetings during the past year.

The Board was responsible for six official openings of ARC-sponsored projects. The Board approved funding for three other major projects, the construction of which is now well advanced.

Matters requiring the Board's attention during 1984/85 are listed as follows:

- access to C.N.R. East Yards property to permit commencement of the Forks project at the confluence of the Red and Assiniboine rivers;
- extension of the ARC Agreement to permit completion of the ARC Master Development plan;
- reallocation of ARC funds to permit completion of projects;
- transfer of responsibility to the Province for the future development and maintenance of waterfront properties acquired under the ARC Agreement;
- federal/provincial resolution of property rental revenues and property management costs as an item of omission from the Canada-Manitoba Agreement;
- 1985/86 program and budget preparation.

The Board reported on these matters in a report to the Ministers in March, 1985.

The Board continued to liaise and cooperate with the ARC Public Advisory Council on matters of program implementation and project design.

Board membership remained unchanged from that report in the 1983/84 annual report.

CANADA

Mr. Doug Harper (Co-Chairman)
Director
Prairie Region - Parks Canada
457 Main Street,
Winnipeg, Manitoba
R3B 1B5

Ms. Elaine Heinicke
Director
Dept. of Regional Industrial Expansion
608 - 330 Portage Avenue,
Winnipeg, Manitoba
R3C 0C4

MANITOBA

Mr. Peter Diamant (Co-Chairman)
Deputy Minister
Dept. of Urban Affairs
7th Floor, 175 Hargrave Street,
Winnipeg, Manitoba
R3C 3R8

Mr. R.L. (Nick) Carter
Deputy Minister
Dept. of Natural Resources
215 Legislative Building,
Winnipeg, Manitoba
R3C 0V8

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ARC Secretariat

The ARC Secretariat shared office space with the Manitoba ARC Authority at 609 - 386 Broadway, Winnipeg. The Secretariat provides administrative support to the Board and is comprised of a Secretary and administrative staff provided by Manitoba Urban Affairs.

In addition to serving the day-to-day requirements of the Board, the Secretariat provides administrative support to the ARC Public Advisory Council.

Implementing Agencies

Parks Canada and the Manitoba ARC Authority are responsible for implementing those projects approved by the Board.

Parks Canada, Winnipeg, is responsible for planning and management of the St. Andrews Heritage complex. This agency has completed preliminary historical andarchaeological investigations required for the Forks Heritage Park development.

The Manitoba ARC Authority continues to serve the Board well in the implementation of the remaining ARC sponsored projects. The Board of Directors for the Manitoba ARC Authority is comprised of seven Provincial senior executives of those agencies assisting in program implementation.

Members of the Manitoba ARC Authority Board of Directors are:

Mr. P. Diamant, (Chairman), Deputy Minister
Department of Urban Affairs

Mr. G. D. Forrest, (Vice-Chairman), Deputy Minister
Department of Municipal Affairs

Mr. A.D. Bourgeois, Consultant
Department of Energy and Mines

Mr. Nick Carter, Deputy Minister
Department of Natural Resources

Mr. B.R. Hryhorczuk, Deputy Minister
Department of Highways and Transportation

Ms. Joy Cohnstaedt, Deputy Minister
Department of Culture, Heritage and Recreation

Mr. J.W.E. Brako, Deputy Minister
Department of Government Services

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ARC Public Advisory Council

The Council held seven meetings druing the year. Progress in program implementation and renewal of the ARC Agreement were the primary focus of attention by Council during 1984/85.

Council participated in the planning for official openings of completed projects and represented the general public on these occasions.

To draw attention to the public's concerns and interest in the future regulation and development of Winnipeg's rivers and streams, Council made a presentation on behalf of the ARC program to the City of Winnipeg Act Review Committee.

Council received a presentation from a newly established Point Douglas Yacht Club to assist the ARC Management Board in determining a future use for some of the undeveloped property acquired through the ARC program.

In June, 1984, Council alerted the Ministers to a concern for a possible change in the design of the Netley Creek Recreational Park that would permit over-night camping at this park site. The size of this small recreational facility currently restricts public use of this site.

Council and the ARC Management Board cooperated in matters dealing with renewal of the ARC Agreement, reallocation of ARC funds, and, the 1984/85 program and budget.

In October 1984, Council outlined opportunities and areas of priority for the Ministers' consideration in renewal of the Canada Manitoba ARC Agreement.

Council assisted the ARC Management Board in its recommendation to the Ministers concerning future funding of the X-Kalay and Trappist Monastery projects situated in St. Norbert.

Council participated with the Management Board in determining the planning and consulting approach to be taken in initiating the Forks project early in January, 1985.

Members of Council are as follows:

CANADA	MANITOBA
Jacques Rollier	Susan Cameron
Jeanne Perreault	Val Werier
Lucien Loiselle	John Gislason

Mr. Gislason resigned from the Council effective March 31, 1985.

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PROGRAM AND EXPENDITURES 1984/85

Expenditures during 1984/85 totalled $2,400,000. Table I outlines expenditures by project during 1984/85 and program costs to date.

The status of program implementation is as follows:

a) Projects Completed to date

- Upper Fort Garry Gate Heritage Park
- Selkirk Waterfront Heritage Park
- Stephen Juba Park
- Restoration of Ross House (Point Douglas)
- Netley Creek Recreational Park
- St. Peters Church (Dynevor)
- St. Andrews Historic Complex
- Promenade Tache

b) Trappist Monastery

The ARC Management Board, Manitoba Historic Resources, City of Winnipeg and Genstar agreed in principle to cooperate in the funding and implementation of a heritage park at the Trappist Monastery site. Implementation of this project has been delayed in order to finalize project financing; land ownership and property transfer details; provincial designation of this project as an historic site; and, commitments to on-going project operation and maintenance.

The Board is pleased to report that these issues have been resolved and construction will commence in 1985.

c) X-Kalay Project

The Board deferred approval for implementation of this project pending commitments of other funds to permit development of the X-Kalay property as an historic townsite.

It should be noted that in their report to the Ministers in March, 1985, the Board recommended that $70,000 be reallocated from the X-Kalay project to meet increased costs of implementing the Stephen Juba Park project.

d) The Sale River Historic Theme Park Project

While most of the restoration of the Bohemier House was completed by the fall of 1984, the Board agreed that the official opening of this project should take place in the summer of 1985.

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TABLE 1 ARC PROGRAM EXPENDITURES

PROJECTS	1978 - 1984 CANADA	1978 - 1984 MANITOBA	1984 - 1985 CANADA	1984 - 1985 MANITOBA
1. Downtown Riverbank Park				
- Riverbank land acquisition	$371,600	$371,550	$ -	$ -
- Contribution to land assembly at the Forks	250,000	250,000	-	-
- Park design and development	222,000	222,000	1,400	85,700
- Non shareable property costs	-	36,500	-	-
2. St. Boniface Docks and Riverbank				
- Design and development	256,900	256,900	410,100	410,000
3. River Road Parkway				
-land acquisition	136,800	136,800	500	500
-Riverbank Stabilization	141,700	141,700	3,700	3,700
-Design & development	335,300	335,300	238,800	238,800
4. Selkirk Waterfront				
-Design & development	122,150	122,150	-	-
5. St. Peters Church				
-Design & development	47,050	47,050	6,200	6,200
6. Trappist Monastery				
-Feasibility Study	10,200	10,200	-	-
7. The Forks Visitor Centre				
-Historical and archaeological research	75,600	-	2,400	-
8. St. Andrews Church & Rectory				
-Research, planning and restoration	439,500	-	406,800	-
9. The Forks Park				
-Upper Fort Garry Gate	-	54,900	-	-
-Dock design	-	3,000	-	-
10. Lockport Archaeological Site				
-Land acquisition	-	133,000	-	50,500
-Design	-	22,500	-	227,100

TABLE 1 (continued)

ARC PROGRAM EXPENDITURES

PROJECTS	1978 - 1984 CANADA	1978 - 1984 MANITOBA	1984 - 1985 CANADA	1984 - 1985 MANITOBA
11. Point Douglas				
-Design & development	-	83,200	-	71,500
12. Fort Maurepas				
-Archeological Study	-	15,500	-	-
13. LaSalle River Historic Theme Park				
-Land acquisition	-	195,000	-	-
-Development	-	373,600	-	25,400
14. Nisbet Hall				
-Feasibility study	-	-	-	4,600
15. Kildonan Dock				
-Design & development	-	29,700	-	19,200
16. St. Norbert X-Kalay				
-Design & development	-	1,000	-	-
17. Netley Creek				
-Design & development	-	172,300	-	45,000
18. Program Implementation				
-General - Master Plan	43,250	43,300	-	-
- ARC Authority	230,800	230,800	84,000	84,000
- Parks Canada	39,000	31,000	18,000	26,000
-Secretariat	96,600	96,150	14,900	14,900
-Public Participation	59,000	62,600	7,900	7,900
	$2,877,450	$3,477,700	$1,194,700	$1,321,000

TOTAL - Canada	$4,072,150
- Manitoba	4,798,700
	$8,870,850

Manitoba Parks greatly assisted in implementing this project by providing site landscaping, public washrooms, picnic facilities, etc.

The Fort Garry Historical Society has made significant contributions to the restoration of Bohemier House and are expected to play a major role at the time of its official opening.

e) The Forks Visitor Interpretive Centre and Riverbank Park

In May, 1984 Canada and Manitoba officially announced an agreement with C.N.R. whereby approximately 10 acres of C.N. property would be transferred to Parks Canada for development under the ARC program.

Archaeological investigations by Parks Canada staff commenced in 1984.

Parks Canada, as implementing authority for the Forks project, initiated a process by which to engage a consultant team for the preparation of detailed site planning options for the development of a visitor interpretive centre and a riverside park at the Forks site.

Steps were taken to formally transfer C.N. property to Parks Canada. In addition to the C.N. property, Parks Canada undertook to obtain other adjoining property (approximately 4 acres) acquired by Canada, Manitoba and the City of Winnipeg as part of the Winnipeg Core Area Initiative program. This would make available approximately 14 acres of riverfront property for the development of a heritage park site at the Forks. Negotiations are continuing in this regard.

f) Lockport Project

The Manitoba Department of Cultural, Heritage and Recreation commenced archaeological digs at this site early in 1984.

Contracts were awarded in 1984 to permit the start-up of site preparation, landscaping and general site development.

Development of the Lockport visitor interpretive facility continued throughout the winter.

Completion of the interpretive program for the visitor centre and final site landscaping will enable this project to be officially opened in the summer of 1985.

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g) River Road Parkway

The Selkirk Waterfront Development Corporation continued to make excellent progress in the implementation of this relatively complex and diverse project.

Construction contracts with the Selkirk Corporation for the Parkway were completed in November, 1984.

Installation of the interpretive program and the teahouse facilities were all but completed by March 31, 1985.

The project is scheduled to be opened in August, 1985.

Manitoba Parks has committed to the on-going operation and maintenance of the 6-mile Parkway.

A local, non-profit community corporation associated with the St. Andrews Church Parish have been contracted by Manitoba Parks to operate and maintain the Kennedy House interpretive program and teahouse.

h) Fort Maurepas/Nisbet Hall Investigations

Archaeological investigations to locate the original site of Fort Maurepas were reported on in 1984. While a number of interesting archaeological discoveries were made, the investigation failed to reveal the location of this historic site.

The Board cooperated with Manitoba Historic Resources in a restoration/protection feasibility study of Nisbett Hall. Results of the study indicated that minimal restoration and/or protective works were well beyond funding available through the ARC program. The Board recommended to the Ministers that funds identified by the Master Plan for this project be reallocated.

ARC PROGRAM EXTENSION AND RENEWAL

ARC Program Extension

The recommended three year extension would provide additional time to complete implementation of the Forks and Lockport projects delayed as a result of land acquisition problems.

As well, the extension would permit start-up and completion of construction of the X-Kalay and Trappist Monastery projects.

The Ministers agreed in principle to a three year extension to provide for completion of the Canada-Manitoba ARC Agreement.

ARC Program Renewal

Under the present Agreement, the Ministers are required to consider a renewal of the ARC Agreement after April 1, 1984. Manitoba and the ARC Public Advisory Council undertook to initiate federal/provincial discussions related to program renewal. Canada expressed a preference for deferral of any consideration of ARC program renewal until 1987. The Board agreed that any consideration of ARC program renewal should be deferred to that time.

The Board recommended to the Ministers in March, 1985 that the ARC program be extended to March 21, 1988 to permit completion of projects currently in progress and to provide additional time for completion of those projects for which construction has yet to commence.

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PROGRAM AND BUDGET 1985/86

In its report to the Ministers in March 1985, the Board recommended approval of the following 1985/86 program and budget.

PROJECTS/ACTIVITIES	TOTAL	CANADA	MANITOBA
1. The Forks Visitor Centre	$ 50,000	$ 50,000	$ -
2. St. Boniface Docks and Riverbank Development	64,000	32,000	32,000
3. River Road Parkway	100,000	50,000	50,000
4. Lockport	100,000	-	100,000
5. St. Norbert X-Kalay	80,000	-	80,000
6. Trappist Monastery	130,000	65,000	65,000
7. Implementation	25,000	12,500	12,500
TOTAL	$549,000	$ 209,500	$339,500